



Brussels, **XXX**  
[...] (2026) **XXX** draft

**COMMISSION IMPLEMENTING REGULATION (EU) .../...**

of **XXX**

**amending Implementing Regulation (EU) 2025/848 as regards applicable standards and  
specifications**

**DRAFT**

*This draft has not been adopted or endorsed by the European Commission. Any views expressed are the preliminary views of the Commission services and may not in any circumstances be regarded as stating an official position of the Commission.*

# COMMISSION IMPLEMENTING REGULATION (EU) .../...

of **XXX**

## amending Implementing Regulation (EU) 2025/848 as regards applicable standards and specifications

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) No 910/2014 of the European Parliament and of the Council of 23 July 2014 on electronic identification and trust services for electronic transactions in the internal market and repealing Directive 1999/93/EC<sup>1</sup>, and in particular Article 5b(11) thereof,

Whereas:

- (1) To ensure the highest level of harmonisation among Member States for the development of European Digital Identity Wallets, the technical specifications for the wallets rely on the work carried out on the basis of Commission Recommendation (EU) 2021/946<sup>2</sup> and in particular the architecture and reference framework. As the architecture and reference framework has evolved significantly since the adoption of Implementing Regulation (EU) 2025/848<sup>3</sup>, Implementing Regulation (EU) 2025/848 should now be amended to align it with the new standards, specifications and procedures.
- (2) In accordance with the objectives of Regulation (EU) No 910/2014, a number of standards have been selected to meet the requirements applicable to the registration of wallet-relying parties. These standards should reflect established practices and be widely recognised within the relevant sectors. Where necessary, these standards should be adapted or complemented in order to ensure a high level of security and reliability in the registration and identification of wallet-relying parties, while facilitating cross-border interoperability and the effective functioning of the internal market.
- (3) The European Data Protection Supervisor was consulted in accordance with Article 42(1) of Regulation (EU) 2018/1725 of the European Parliament and of the Council<sup>4</sup> and delivered its opinion on XX.XX.2026.

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<sup>1</sup> OJ L 257, 28.8.2014, p.73, ELI: <http://data.europa.eu/eli/reg/2014/910/oj>.

<sup>2</sup> Commission Recommendation (EU) 2021/946 of 3 June 2021 on a common Union Toolbox for a coordinated approach towards a European Digital Identity Framework (OJ L 210, 14.6.2021, p. 51, ELI: <http://data.europa.eu/eli/reco/2021/946/oj>).

<sup>3</sup> Commission Implementing Regulation (EU) 2025/848 of 6 May 2025 laying down rules for the application of Regulation (EU) No 910/2014 of the European Parliament and of the Council as regards the registration of wallet-relying parties (OJ L, 2025/848, 7.5.2025, ELI: [http://data.europa.eu/eli/reg\\_impl/2025/848/oj](http://data.europa.eu/eli/reg_impl/2025/848/oj)).

<sup>4</sup> Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No

(4) The measures provided for in this Regulation are in accordance with the opinion of the committee established by Article 48 of Regulation (EU) No 910/2014,

HAS ADOPTED THIS REGULATION:

*Article 1*

**Amendments to Implementing Regulation (EU) 2025/848**

New Article 11

Acceptance of Pseudonyms by Relying Parties

1. A wallet-relying party shall accept WebAuthn as authentication mechanism for pseudonyms.
2. Where a user intends to register a pseudonym for authentication in connection with presentation of attributes, a wallet-relying party shall ensure that the registration is linked to the presentation of electronic attestation of attributes.

The Annexes to Implementing Regulation (EU) 2025/848 are amended as follows:

- (1) Annex I is amended as set out in Annex I to this Regulation;
- (2) Annex II is replaced by the text set out in Annex II to this Regulation;
- (3) Annex IV is amended as set out in Annex III to this Regulation;
- (4) Annex V is amended as set out in Annex IV to this Regulation;
- (5) The text in Annex V to this Regulation is added as a new Annex VI.

*Article 2*

**Entry into force**

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

*For the Commission  
The President  
Ursula VON DER LEYEN*