EUROPEAN
COMMISSION

Brussels, XXX
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COMMISSION IMPLEMENTING REGULATION (EU) …/...

of XXX

**amending Implementing Regulation (EU) 2024/2977, (EU) 2024/2979, (EU) 2024/2980
and (EU) 2024/2982 as regards applicable standards and specifications and correcting
Implementing Regulation (EU) 2024/2980**

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) No 910/2014 of the European Parliament and of the Council of 23 July 2014 on electronic identification and trust services for electronic transactions in the internal market and repealing Directive 1999/93/EC[1], and in particular Article 5a(23) thereof,

Whereas:

(1) To ensure the highest level of harmonisation among Member States for the development of European Digital Identity Wallets, the technical specifications for the wallets rely on the work carried out on the basis of Commission Recommendation (EU) 2021/946[2] and in particular the architecture and reference framework. As the architecture and reference framework has evolved significantly since Implementing Regulations (EU) 2024/2977, (EU) 2024/2979, (EU) 2024/2980, and (EU) 2024/2982, those Implementing Regulations should now be amended to align them with new standards, specifications and procedures.

(2) In accordance with the objectives of Regulation (EU) No 910/2014, a number of standards have been selected to meet these specific requirements. These standards should reflect established practices and be widely recognised within the relevant sectors. Where necessary, these standards should be adapted or complemented in order to ensure the security and trustworthiness of European Digital Identity Wallets, while facilitating cross-border interoperability and the effective functioning of the internal market.

(3) Regulation (EU) No 910/2014 requires wallets be capable of displaying an EU Digital Identity Wallet Trust Mark, as a verifiable, simple, and recognisable indication that a wallet has been provided in accordance with the Regulation. The use of such a Trust Mark will support the effective functioning of the internal market, guarantee fair competition and protect consumer interests. In order to enable the use of such a Trust Mark, the visual and technical characteristics of the Trust Mark should be established.

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[1]   OJ L 257, 28.8.2014, p.73, ELI: http://data.europa.eu/eli/reg/2014/910/oj.

[2]   Commission Recommendation (EU) 2021/946 of 3 June 2021 on a common Union Toolbox for a coordinated approach towards a European Digital Identity Framework (OJ L 210, 14.6.2021, p. 51, ELI: http://data.europa.eu/eli/reco/2021/946/oj).

(4)   The European Data Protection Supervisor was consulted in accordance with Article 42(1) of Regulation (EU) 2018/1725 of the European Parliament and of the Council[3] and delivered its opinion on XX.XX.2026.

(5)   The measures provided for in this Regulation are in accordance with the opinion of the committee established by Article 48 of Regulation (EU) No 910/2014,

HAS ADOPTED THIS REGULATION:

Article 1

Amendments to Implementing Regulation (EU) 2024/2977

Implementing Regulation (EU) 2024/2977 is amended as follows:

1.   in Article 2, the following point (4a) is hereby inserted:

        '(4a) 'wallet instance attestation' means a data object that attests integrity of a wallet instance;';

2.   in Article 3, paragraph 9 is replaced by the following;

        '9. Before issuing person identification data to a wallet unit, providers of person identification data shall authenticate and validate the wallet instance attestation and the wallet unit attestation of the wallet unit and verify that the wallet unit belongs to a wallet solution the provider of person identification data accepts or use another authentication mechanism in accordance with an electronic identity scheme notified at assurance level high.'.

3.   in Article 4, paragraph 1 is replaced by the following:

        '1. Electronic attestations of attributes issued to wallet units shall comply with at least one of the formats set out in Annex II of Implementing Regulation (EU) 2024/2979.'.

4.   the Annex is replaced by the text set out in Annex I to this Regulation.

Article 2

Amendments to Implementing Regulation (EU) 2024/2979

Implementing Regulation (EU) 2024/2979 is amended as follows:

1.   Article 2 is amended as follows:

        the following point (7a) is inserted:

        '(7a) 'wallet instance attestation' means a data object that attests integrity of a wallet instance'.

2.   in Article 3, paragraph 2 is replaced by the following:

        '2. Wallet providers shall, for each wallet unit, sign or seal, at least one wallet instance attestation and wallet unit attestation compliant with the requirements laid

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down in Article 6. The certificate used to sign or seal the wallet instance attestation and wallet unit attestation shall be listed directly or be issued under a certificate listed in the list of wallet providers referred to in Implementing Regulation (EU) 2024/2980.'.

3. the following Article 5a is added:

    'Article 5a

    Cryptographic mechanisms

    'Wallet providers shall, for the purposes of paragraph 2 of Article 4, use only the cryptographic mechanisms referred to in Annex Ia.'.

4. Article 6 is amended as follows:

    (a) paragraphs 1 and 2 are replaced by the following;

         '1. Wallet providers shall ensure that each wallet unit contains wallet instance attestations and wallet unit attestations.';

         '2. Wallet providers shall ensure that the wallet instance attestations and the wallet unit attestations referred to in paragraph 1 contain public keys and that the corresponding private keys are protected by a wallet secure cryptographic device.'.

    (b) the following paragraph 2a is inserted:

         '2a Wallet providers shall ensure that the wallet instance attestations and the wallet unit attestations referred to in paragraph 1 comply with the technical specifications set out in Annex Ib.'.

    (c) in paragraph 3, point (b) is replaced by the following:

         '(b) provide mechanisms, independent of wallet units, for the secure identification and authentication of wallet users in accordance with the list of standards set out in Annex Ic;'.

5. in Article 7, paragraph 4 is deleted;

6. in Article 9(2), point (b), is replaced by the following;

    '(b) the name, contact details, and the unique identifier of the corresponding wallet-relying party and the Member State in which that wallet-relying party is established, or in case of other wallet units, relevant information from the wallet instance attestation;';

7. in Article 10, paragraph 1 is replaced by the following:

    '1. Wallet providers shall ensure that electronic attestations of attributes issued in accordance with the technical specifications set out in Annex III can be processed by the wallet units that they provide.';

8. in Article 12, paragraph 3, is replaced by the following:

    '3. The signature creation applications may either be integrated into or be external to wallet instances.';

9. The following Article 14a is added:

    'Article 14a

    EU Digital Identity Wallet Trust Mark

(1)   Wallet providers shall ensure that wallet units display the EU Digital Identity Wallet Trust Mark. The EU Digital Identity Wallet Trust Mark shall be in the form set out in Annexes VI and VII.

(2)   Wallet providers shall ensure that wallet units enable wallet users to access information allowing them to verify the certification status of the wallet solution. For that purpose, wallet providers shall ensure that, following the registration of a wallet solution, the corresponding wallet units include the URLs provided by the European Commission for such verification.

Wallet providers shall ensure their wallet units have access to EU Digital Identity Wallet Trust Mark data that comply with the technical specifications set out in Annex VIX.

(3)   The reference colours for the EU Digital Identity Wallet Trust Mark shall be Pantone No 654 and 116; or blue (100 % cyan + 78 % magenta + 25 % yellow + 9 % black) and yellow (19 % magenta + 95 % yellow), when a four colour process is used; when RGB colours are used the reference colours shall be blue (43 red + 67 green + 117 blue) and yellow (243 red + 202 green + 18 blue).

Where the use of colour is not practicable, the EU Digital Identity Wallet Trust Mark may only be used in black and white as set out in Annex VII.

Where the EU Digital Identity Wallet Trust Mark is used on a dark background, it may be used in negative format using the same background colour.

Where the EU Digital Identity Wallet Trust Mark is used in colour on a coloured background that makes it difficult to see it, a delimiting outer line around the EU Digital Identity Wallet Trust Mark may be used to improve contrast with the background colours.

(4)   The EU Digital Identity Wallet Trust Mark shall have a minimum size of 64 × 85 pixels 150 dpi.

(5)   Wallet providers shall ensure that the EU Digital Identity Wallet Trust Mark is used in a manner enabling the clear indication of the wallet unit that the EU Digital Identity Wallet Trust Mark pertains to. The EU Digital Identity Wallet Trust Mark may be associated with graphic or textual elements clearly indicating the wallet unit it is used for, under the condition that they do not change its recognisability as an EU Digital Identity Wallet Trust Mark, nor alter the association with the list of certified European Digital Identity Wallets referred to in Article 5d of Regulation (EU) No 910/2014.

(6)   Where wallet providers have revoked wallet unit attestations, they shall ensure that the EU Digital Identity Wallet Trust Mark is no longer displayed by the corresponding wallet units.

(7)   The text set out in Annex II to this Regulation is inserted as Annex Ia; the text set out in Annex III to this Regulation is inserted as Annex Ib and the text set out in Annex IV to this Regulation is inserted as Annex Ic.

10.   Annexes II and III are replaced, respectively, by the text in Annexes V and VI to this Regulation.

11.   Annex IV is amended in accordance with Annex VII to this Regulation.

12. Annex V is replaced by the text in Annex VIII to this Regulation.

13. The text set out in Annex IX to this Regulation is inserted as Annex VI; the text set out in Annex X to this Regulation is inserted as Annex VII; and the text set out in Annex XI to this Regulation is inserted as Annex VIII.

Article 2

Amendments to Implementing Regulation (EU) 2024/2980

Annex II to Implementing Regulation (EU) 2024/2980 is amended as set out in Annex XII to this Regulation.

Article 5

Amendments to Implementing Regulation (EU) 2024/2982

Implementing Regulation (EU) 2024/2982 is amended as follows:

1. in Article 2, the following point (11a) is inserted:

    '(11a) 'wallet instance attestation' means a data object that attests integrity of a wallet instance;';

2. Article 3 is replaced by the following;

    'Article *3*

    General provisions

    Regarding the protocols and interfaces referred to in Articles 4 and 5, wallet providers shall ensure that wallet units:

    (1) authenticate and validate the wallet-relying party access certificates where interacting with wallet-relying parties;

    (2) authenticate and validate the wallet instance attestations of other wallet units where interacting with other wallet units;

    (3) authenticate and validate requests made using wallet-relying party access certificates or wallet instance attestations from other wallet units, where applicable;

    (4) authenticate and validate the wallet-relying party registration certificate, where applicable;

    (5) display to wallet users information contained in the wallet-relying party access certificates or in the wallet instance attestations;

    (6) display to wallet users, where applicable, the attributes that wallet users are requested to present;

    (7) display to wallet users, where applicable, information contained in the wallet-relying party registration certificate;

    (8) present wallet instance attestations of the wallet unit to wallet-relying parties or wallet units that request it;

    (9) do not present any requested attributes to wallet-relying parties or wallet units until the following steps have been completed:

(a) verification that the wallet secure cryptographic application has authenticated the identity of the wallet user;

(b) verification that embedded disclosure policies have been processed within the wallet unit in accordance with Article 10 of Implementing Regulation 2024/2979, where applicable;

(c) verification that wallet users have partially or in full approved the presentation.

(10) enable privacy preserving techniques which ensure unlinkability where the electronic attestations of attributes do not require the identification of the wallet user, when presenting attestations or person identification data across different wallet-relying parties.';

3. in Article 4, paragraph 1 is replaced by the following:

'1. Wallet providers shall ensure that wallet solutions support the protocols and interfaces set out in Annex I for the issuance of person identification data and electronic attestations of attributes to wallet units.'

4. in Article 5, paragraphs 1 and 2 are replaced by the following:

'1. Wallet providers shall ensure that wallet solutions support protocols and interfaces for the presentation of attributes to wallet-relying parties, remotely, and where appropriate in proximity, in accordance with the technical specifications set out in Annex II.'

'2. Wallet providers shall ensure that, at the request of users, wallet units respond to successfully authenticated and validated requests from wallet-relying parties referred to in Article 3, in accordance with the technical specifications set out in Annex II.'

5. the Annex is deleted;

6. the text set out in Annex XIII to this Regulation is added as Annex I;

7. the text set out in Annex XIV to this Regulation is added as Annex II.

Article 3

Entry into force

This Regulation shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the Commission
The President
Ursula VON DER LEYEN